## Class Action Consultation Paper 集體訴訟諮詢文件

10<sup>th</sup> May 2010 2010 年5月10日 集體訴訟小組委員會

### Essential features of class action 集體訴訟的特徵

- 1. Certification (核證制度).
- 2. Opt-out as default procedure (選擇退出為預設模式).
- Keep ¡loser pays costs as default procedure¡ (保持輸者付費為預設模式)
- 4. Compatible with ADR procedures (與非訴訟糾紛解決方法兼容)。
- 5. Adequate Funding Arrangements (足夠的資金).
- 6. Public law litigation to remain under Order 53 (公法案件保留在第53 號命令範疇)
- 7. Legislative backup (立法的支持).



## Funding Arrangements 資金籌措

- Existing (現成方案):
  - Permitting legally aided person to be representative litigant in class action (允許獲法律援助的人擔任集體訴訟代表).
  - Increasing size of Consumer Council Legal Action Fund (擴大消費者委員會訴訟基金).
- Longer Term (遠期方案):
  - 。 Extending Legal Aid to class action (擴大法律援助範圍).
  - 。 Considering Litigation Funding Companies (訴訟出資公司).



## Should Class Action Be Introduced in Hong Kong

**Presentation by** 

#### Mr. Huen Wong

President of the Law Society of Hong Kong
10 May 2010



## Views on Key Issues \*\*\* from The Law Society's Perspective

#### General

- The Consultation Paper makes an apparently convincing case for class actions
- No one can argue with providing greater and potentially cheaper access to justice for claimants
- No one can disagree with the proposition that "fairness, expedition and cost-effectiveness should guide any change in procedure for multi-party litigation"
- BUT any possible introduction of amendments to the rules to permit class actions without addressing issues of the funding of such class actions is putting the "cart before the horse"



#### **Funding**

- Unlike the United States, where class actions are common and contingency fees are the norm, such fee arrangements in Hong Kong are strictly prohibited
- In the US, there is a substantial "Plaintiffs' Bar" prepared to act in class actions. The class of plaintiffs is exposed to little or no financial risk
- In the US, unlike the Hong Kong system, there is no principle of "loser pays costs"
- In the US, the plaintiffs' lawyers take on the financial risk, in return, they can expect a bumper return (1/4 to 1/3 of damages recovered)



#### **Funding (continued)**



- The Law Society has always opposed the introduction of contingency fees in Hong Kong
- Reasons include: increases in nuisance litigation, potential conflict of interest on the part of lawyers who have a potential interest in the outcome of the litigation
- Laws against champerty and maintenance are still in place in Hong Kong
- There seems to be no financial incentive for lawyers to take on the additional burden of prosecuting a class action





#### **Funding (continued)**

- The Director of Legal Aid seems resolute in not agreeing to fund class actions
- But so long as an individual applicant is qualified for legal aid, commencement of a class action will not itself disqualify him from that entitlement
- DLA would not be concerned about whether the action proceeded as a class action but DLA would only be responsible for the cost of the aided person
- The Law Society agrees that ordinary legal aid and supplementary legal aid schemes could be extended to class action proceedings



#### **Funding (continued)**



- The Law Society agrees that the eventual aim should be the establishment of a class action fund
- The fund will be more flexible in its application
- The fund can assist all class litigations and not just those who are impecunious as with legal aid and for any kind of remedy sought
- This is most preferable of all third party funding schemes
- The Law Society has reservation on funding by litigation funding companies ("LFC")





### "Opt-out" or "Opt-in"?

- No easy answer to the question; competing policy choices no unanimous view within the Law Society
- Need for a finality to litigation and to promote access to justice opt-out approach
- The fundamental principle and convention that individual should normally choose to be a claimant in court proceedings – opt-in approach





### "Opt-out" or "Opt-in"? (continued)

- On balance, the Law Society is inclined for the moment to favour an "opt-out approach"
- It should be borne in mind that potential claimants domiciled out
  of the jurisdiction should participate by opting-in (given the
  proximity of the Hong Kong and Pearl River Delta areas and the
  mobility of people in both places, it may pose a problem in
  conducting class actions)





# Should Class Actions be Introduced in Hong Kong?

The Accounting Profession's Perspective

**Key Issues** 

 Has a real need for a class action regime been properly identified?

- What type of claims should a class action regime apply to?
  - consumer claims
  - anti-competition claims
  - others

- Does our current legal system provide fairness to professionals under such a regime?
  - who has really gained from any wrongdoing?
  - would the damages be proportionate to the wrong committed?
  - potential for abuse.

- Why securities litigation is not readily suitable for a class action regime
  - $-\ wide\ spectrum\ of\ possible\ plaintiffs$
  - different interests of potential plaintiffs
  - duty, loss, causation

#### • Who would be the class?

- how would the mechanism work?
- stringent test required

### Opt-out method serves to inflate damages

- people are not plaintiffs by choice
- larger class artificially created

- Funding who is to provide it? How will it work?
  - the practicalities
  - the loser pays principle
  - litigation funders